An Empirical Study on the Impact of Forensic Medical Examinations in Preventing Deportations

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PHR

Physicians for Human Rights

CUNY School of Medicine

The City University of New York

CUNY SCHOOL OF LAW

Law in the Service of Human Needs

The City College of New York



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Research Paper

Impact of forensic medical evaluations on immigration relief grant rates and correlates of outcomes in the United States

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Access to a Doctor, Access to Justice? An Empirical Study on the Impact of Forensic Medical Examinations in Preventing Deportations

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#### Theoretical Framework

U.S. immigration policy defines types of harm, suffering, and hardship = deserving of relief

Forensic medical evaluations support adjudications through which individuals moving from "undesirable alien"  $\rightarrow$  "deserving immigrant"

Forensic medical evaluations are key to <u>expanding</u> adjudicators' notions of harm, credibility  $\rightarrow$  "deservingness"



Many uses of a forensic medical evaluation Assess whether harm rose to requisite level of severity

#### Supporting an immigrant's credibility

- By corroborating immigrant's testimony by describing whether physical/psychological findings are "consistent with" individual's account
- Document psychological conditions that may impact individual's demeanor, recall and communication.

#### Influence discretionary decision-making

Other "intangible" benefits (holistic care, better comms, possible therapeutic benefits of evaluation?)

Do forensic medical evaluations make a difference to adjudicators?

Goals of the study?

How do various individual demographic and case characteristics impact correlate with successful outcomes?

Did adjudicators differentiate between psychological and physical evaluations?

### Data & Findings

Retrospective analysis of 2584 cases initiated by PHR between 2008-2018

Found that 81.6% had a "positive outcome"

#### Table 1. Case outcomes definitions (n = 2584).

| Positive Outcome                | n    | %    |
|---------------------------------|------|------|
| Granted Asylum                  | 1555 | 73.7 |
| Granted Relief (unspecified)    | 233  | 11.0 |
| Termination of Proceedings      | 80   | 3.8  |
| Granted Withholding of Removal  | 60   | 2.8  |
| Granted VAWA                    | 43   | 2.0  |
| Granted U-Visa                  | 33   | 1.6  |
| Granted Voluntary Departure     | 29   | 1.4  |
| Granted T-Visa                  | 21   | 1.0  |
| Granted Cancellation of Removal | 19   | 0.9  |
| Granted CAT                     | 19   | 0.9  |
| Granted SIJS                    | 12   | 0.6  |
| Released from Detention         | 3    | 0.1  |
| Adjustment of Status            | 2    | 0.1  |
| Total                           | 2109 | 100  |



| Negative Outcome                          | n        | %        |
|---|----------|----------|
| Asylum Denied                             | 180      | 57.5     |
| Ordered Deported                          | 115      | 36.7     |
| Relief Denied                             | 11       | 3.5      |
| Application Denied (no deportation order) | 7        | 2.2      |
|   |          |          |
| Total                                     | 313      | 100      |
| Total<br>Other Outcome                    | 313<br>n | 100<br>% |
|   |          |          |
| Other Outcome                             | n        | %        |



# Finding a control group

Of the 2584 applicants, 67.1% (n = 1735) had a known adjudicated asylum claim.

Of this group, 89.6% (n = 1555) were granted asylum.

→ Compare to a national asylum grant rate of 42.4%.

National "Asylum Grant Rate" = Average of EOIR 45.6% success rate + USCIS 39.1% success rate during study period

### INDIVIDUALS IN THIS DATA SET

#### ALL had access to counsel

92% not-detained

ALL pre-screened by PHR and confirmed to have considerable psych/phys symptoms

Individuals who receive such screenings may be eligible for forms of relief that are more generously granted by IJs and adjudicators, i.e. Us and Ts

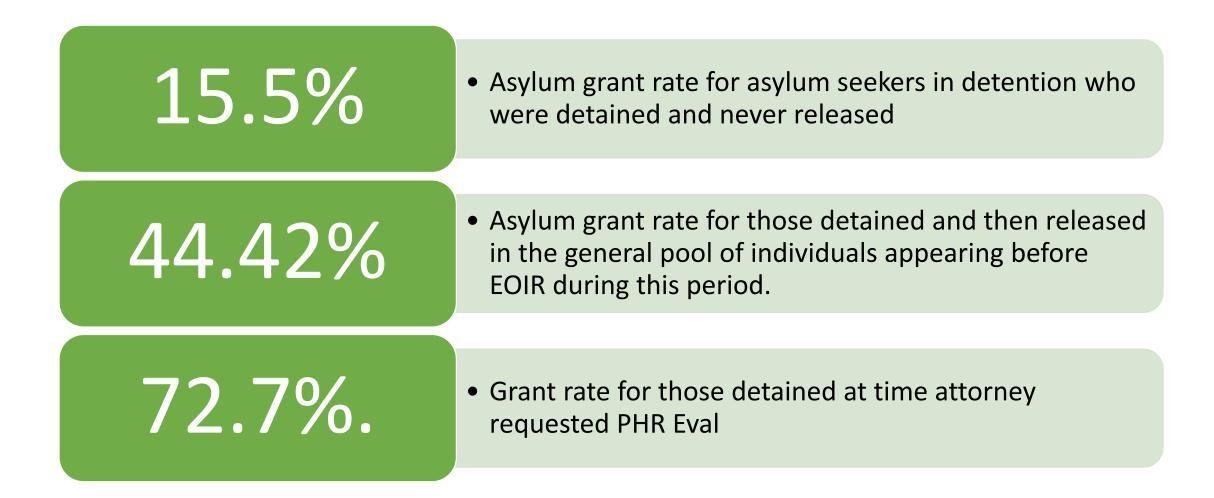
Most evaluations were centered in NE and West Coast, loosely more favorable circuits.

## Access to Counsel

Average of 81.05% of asylum seekers in immigration court were represented by counsel in the studied period between 2008 and 2018. (TRAC)

- 53.88% received an asylum grant
- 44.13% were denied relief.
  - Compare to PHR study denial rate of 6.9%

### **Detention Status**



### Physical vs. Psychological

Physical evaluations correlated with a higher rate of positive outcomes than psychological affidavits.

Psych Only  $\rightarrow$  79.7% grant rate Phys Only  $\rightarrow$  86.4% grant rate

Phys + Psych  $\rightarrow$  87.8% grant rate

### Race & Anti-Blackness

Those from countries in Africa had higher odds of receiving a positive outcome, at 90.5%.

Note the absence of Afro-Caribbean immigrants and other black populations immigrating from non-African countries.

### Detention Status

Non-detained individuals had higher positive grant rates.

While those who were not detained had an 82.4% positive grant rate, detained applicants saw a 72.7% positive grant rate.

Those identifying as female had higher odds of receiving a positive outcome.

When analyzed by gender, those who identified as female received a positive outcome rate of 83%, whereas those who identified as male were slightly lower at 80.1%.

Spanish speakers had lower odds of receiving a positive outcome.

As compared to English, French, and "Other" languages, those who spoke Spanish had the lowest grant rate of 74.4%.

Those who included claims related to persecution on account of sexual orientation had higher positive grant rates.

Those whose claims included being targeted on account of sexual orientation had a 10% higher chance of receiving a positive outcome, 90.8%, than those who did not, 80.7%.

Gang-based claims had a detrimental impact on possibilities of success.

Those who included gang-violence as part of the harm from which they were fleeing had the lowest rate of success at 66.4%. In contrast, 86.5% of those who did not include gang violence as a basis for relief had positive outcomes.

Foreign detention correlated with higher grant rates.

Those who included foreign detention as part of the harm from which they were fleeing had a slightly higher rate of success, 87.9%, versus those who did not include foreign detention, 80.9%.

# Next Steps & Implications

The results of the PHR-CUNY Study provide tangible quantitative support for the benefits medico-legal collaboration in immigration representation:

- strengthen critical legal arguments related to "persecution," "hardship," "discretion," and "substantial harm" in immigrant defense.
- increase adjudicator awareness re: trauma-informed practices and impacts on credibility
- lead to the development of favorable case law and policies
- draw attention to specific harms immigrants seeking humanitarian relief have survived that may be otherwise overlooked



Are adjudicators holding immigrants to unrealistic evidentiary standards, constructively creating norms which require immigrants with temporary or no immigration status to gain access to health professionals with the requisite training, competencies, and capacity to evaluate them?